



Comhairle Cathrach
& Contae **Luimnigh**

Limerick City
& County Council

Policy and Procedure for the Management of Drone Operations

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Document Control

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Revision History

Date of this revision: December 2025	Date of next review: December 2026
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Version Number/Revision Number	Revision Date	Summary of Changes
3.0	December 2025	Update to policy to include the purpose for flying drones and to reflect changes in legislation
2.0	June 2022	Complete revision of drones policy to include the following sections: Introduction, purpose of drone usage, definitions, signage and public notices, retention, drone register, data subjects' rights, complaints to the data protection commissioner, awareness and monitoring and review. Also expansion and greater detail on existing sections of the policy. Incorporating new European Union Regulation 2019/947.

Consultation History

Revision Number	Consultation Date	Names of Parties in Consultation	Summary of Changes
3.0	December 2025	DPMC, Senior Forum & Mgt. Board	Update to policy to include the purpose for flying drones and to reflect changes in legislation
2.0	July 2022	Senior Forum & Mgt. Team	Complete revision of existing policy
1.0	Feb. 2019	Mgt. Team	Initial Drone Policy approved

Approval

This document requires the following approvals:

Name	Title	Date
LCCC	Management Board	20/01/2026
LCCC	Senior Forum	14/01/2026
LCCC	Data Protection Monitoring Committee	10/12/2025
LCCC	Management Team	06/12/2019

This policy shall be reviewed on an annual basis by the DPO in consultation with the stakeholders i.e. Environment, Fire and Emergency and updated as required.

1. Introduction/Background

Small, unmanned aircraft (SUA) i.e. drones are used by the Council for a number of purposes which entail aerial photography and videography. This use may involve the recording of personal data of individuals including their recognisable images. The Council is obliged to protect such data in accordance with provisions contained in the General Data Protection Regulation (GDPR), which came into effect on 25th May 2018, The Law Enforcement Directive (EU 2016/680 (LED) and the Data Protection Acts 1988-2018.

2. Purpose of Policy and Procedure

The Council has developed a number of general policies and procedures to protect personal data. The purpose of this policy and procedures document is to support these documents by outlining specific provisions to assist the Council to fulfil its data protection obligations regarding the operation of drones.

This policy should be read in conjunction with the guidance provided by the Data Protection Commission. For further details, visit <https://dataprotection.ie>.

Drone operators are required to comply with the flying and operating of drones in accordance with European Union Regulation 2019/947. The Irish Aviation Authority (IAA) supervises and implements those laws in Ireland. Drone operators are also required to comply with the specific operating permission (SOP) issued by the IAA for the use of drones by the Council and any relevant notices and advisory memoranda published by the IAA from time to time. For further information please refer to: <https://www.iaa.ie/>

3. GDPR Definitions

For the purposes of this policy and procedures document, the following definitions apply:

- **Council:** means Limerick City and County Council
- **Data Controller:** means the natural or legal person, public authority, agency or other body which, alone or jointly with others, determines the purposes and means of the processing of personal data; where the purposes and means of such processing are determined by Union or Member State law, the controller or the specific criteria for its nomination may be provided for by Union or Member State law

- **Data Subject:** is an individual who is the subject of personal data
- **Personal Data:** any information relating to an identified or identifiable natural person ('data subject'); an identifiable natural person is one who can be identified, directly or indirectly, in particular by reference to an identifier such as a name, an identification number, location data, an online identifier or to one or more factors specific to the physical, physiological, genetic, mental, economic, cultural or social identity of that natural person
- **Processing:** means any operation or set of operations which is performed on personal data or on sets of personal data, whether or not by automated means such as collection, recording, organisation, structuring, storage, adaptation or alteration, retrieval, consultation, use, disclosure by transmission, dissemination or otherwise making available, alignment or combination, restriction, erasure or destruction

4. Scope

The scope of this policy and procedures document applies to:

- The Council's use of drones that may include the recording of personal data
- The Councils' drone pilots and third-party drone service providers that may be engaged by the Council

5. Purpose of Drone Usage

5.1. When deciding to use a drone for any particular purpose which involves the recording of personal data, the Council shall seek to ensure that at least one of the conditions outlined in Articles 6 (and where relevant Article 9 of the GDPR or Articles 8 (and where relevant Article 10) of the Law Enforcement Directive EU 2016/680 (LED) and sections 71 (and where relevant section 73) of the Data Protection Act 2018 exists to ensure the lawfulness of the processing of the personal data involved.

5.2. Drones may be used by the Council for the following:

- The provision of emergency services and operations, such as those that may be provided by the Fire Service
- Aerial surveying, photographing and mapping
- Monitoring and tracking of pollutants on water bodies
- Evidence gathering to assist enforcement activities such as those that may be carried out in accordance with the Waste Management Act 1996, as amended by the Circular Economy and Miscellaneous Provisions Act 2022

- Prevention, detection, and investigation of environmental crime
- Protection of human health and property, search, rescue and recovery services
- Air pollution investigation and monitoring
- Bridge inspections, road structures & flooding, river & drainage networks
- Marketing and promotional purposes
- Detection and assessment of dangerous structures
- Training of current and future Drone Pilots
- Requests from other departments for aerial footage

5.3 Personal data obtained by the use of drones shall be limited and proportionate to the purposes for which it was obtained.

6. Location of Drone Usage

- 6.1. Drones may be deployed, in any location where it is considered appropriate, for any of the purposes outlined in this document. Drone operators must follow the process outlined in Section 9 of this policy with regard to signage and public notices.
- 6.2. Appropriate measures will be taken to ensure that drone recordings are limited, where possible to the target area and the purpose for which the drone has been deployed.
- 6.3. A drone's functionality should be appropriate for the intended purpose. Drone operators should consider measures to limit the unnecessary recording of personal data that is not required.
- 6.4. All flights within controlled airspace, restricted, prohibited and densely populated areas may only be carried out where the appropriate permissions are in place. Drone operators must ensure that they adhere to the UAS Aeronautical Notices issued by the IAA from time to time and any other process specified by the IAA, where applicable e.g. restrictions on flying a drone within Shannon Airport Controlled Airspace (CTR).

7. Data Protection Impact Assessment

- 7.1. Article 27 of the LED (complimented by Recital 58) and Section 84 of the Data Protection Act 2018 set out the circumstances under which a DPIA must be conducted and the minimum requirements that process must meet to achieve legal compliance. In line with those requirements and DPC guidance relating to the use of

drones a Data Protection Impact Assessment (DPIA) must be carried out before any drone operations. A DPIA may also be required for an upgrade to an existing drone model or its capabilities, if in the opinion of the Council, the installation or upgrade is likely to result in a high risk to the rights and freedoms of individuals. The purpose of a DPIA will be to facilitate the identification and implementation of appropriate measures to eliminate or minimise any risks arising out of the processing of personal data by a drone system.

- 7.2. A draft DPIA must be submitted to the Data Protection Officer for review and final DPIA signed off by the relevant Responsible Person in the relevant department.
- 7.3. DPIA'S should be reviewed every 3 years (as per DPC Guidance).
- 7.4. For each individual drone flight, a site specific or dynamic risk assessment must be carried out and logged appropriately.

8. Data Processing Agreements

- 8.1. Service providers that have access to personal data recorded by drones are considered to be a Data Processor and as such are required to enter into a formal Data Processing Agreement with the Council to ensure that they, in addition to the Council, discharge their obligations under data protection legislation.

9. Signage and Public Notices

- 9.1. Drone operators will be easily identifiable as they will be wearing high visibility vests stating that they are drone operators;
- 9.2. Signage will be placed in the vicinity of the drone operator or in appropriate circumstances simply around the drone operator when drone activity is being carried out to advise the public of the following:
 - 9.2.1. Name of Data Controller i.e. Limerick City and County Council.
 - 9.2.2. Drone activity is taking place.
 - 9.2.3. Purpose for which the drone activity is being carried out.
 - 9.2.4. Contact details for enquiries by members of the public.
- 9.3. Prior to carrying out any drone activity, consideration should be given to placing a notice on the Council's social media channels and/ or website to advise the public of the Council's use of drones. The following details shall be provided at a minimum on any such notices:

9.3.1. Statement that the Council has or will carry out drone activity

9.3.2. Dates, times and locations that drone activity takes place

9.3.3. Purpose for which the drone activity is carried out

9.3.4. Contact details for enquiries by members of the public.

9.4. For any reason that the above cannot be complied with, the reasons and rationale will be documented in the site-specific risk assessment, e.g. risk of threat or assault to drone operator and observer.

10. Insurance

10.1. Use of the Drone is covered under the Council's insurance (Remotely Piloted Aircraft Extension under the Public Liability Policy). It is a condition precedent to the Insurer's liability under this Extension that such remotely piloted aircraft system shall;

- be restricted to a maximum weight of 20 kilograms (excluding fuel but including articles or equipment installed or attached)
- be restricted to activities related to educational, training, research, risk assessment, photographic evidence and surveying work
- exclude the operation of remotely piloted aircraft systems for military purposes
- comply with all applicable legislation and Irish Aviation Authority requirements
- have comparable public liability insurance cover in place as well as the applicable licence and permits when the council are procuring a third-party drone operator

11. Designated and Authorised Employees

11.1. The Senior Engineer in Environment and Climate Action as the Accountable Manager will delegate responsibility for the overall operation of each drone system to the UAS Responsible Person. This responsibility will include ensuring that the system is being operated in a manner that is consistent with this policy and procedures document, Data Protection legislation and the European Union Regulation 2019/947.

11.2. Only staff that have been nominated as drone pilots for each drone system may have access to the system and its recordings. Authorised Employees should include the following:

- Designated Employees who may access the drone system(s) for which they have been assigned responsibility

- Drone Operators that are licenced by the IAA
- IT Department Staff who may access all the Council drone systems for the purposes of carrying out maintenance and upgrade works
- Data Protection Officer who may access all the Council drone systems and their recordings

11.3. The relevant Accountable Manager for the drone system shall ensure that Authorised Employees are appropriately trained before operating takes place.

12. Security Arrangements

- 12.1. Access to drones and their recordings will be subject to appropriate security arrangements and controls to safeguard against any unauthorised access or disclosure including by Authorised Officers and any authorised third-party drone service providers that may be engaged by the Council.
- 12.2. The data storage facility on a drone shall be erased after each use unless the original storage media is required to be retained for legal proceedings and cases. The drone operator will review the footage to determine if evidence needs to be retained. If in doubt, consult with the Accountable Manager.
- 12.3. Extracted recordings or images must be stored in a specific location that has restricted access. The recordings or images may also be stored on the SharePoint storage platform provided the copies of the drone recordings are:
- Required to be retained in accordance with provisions outlined in this policy and procedures document.
 - Access must be restricted in accordance with provisions outlined in this policy and procedures document.
 - Footage may be disclosed for use in court proceedings where required by law.
- 12.4. Where imagery from drones is required to be transferred to a third party the transfer shall take place using the following mediums:
- 12.4.1. Secure encrypted Sharefile system
- 12.4.2. Digital evidence management system
- 12.4.3. Encrypted USB (Bitlocker) device or encrypted hard drive (Bitlocker)

13. Data Subject Access to Drone Recordings

13.1. Data protection legislation provides data subjects with a right to access their personal data. This includes their recognisable images and other personal data captured by drone recordings. Access requests should be submitted in writing in physical or electronic format e.g. by letter or e-mail to the Data Protection Officer and will be processed in accordance with provisions contained in the Council's Subject Access Request Policy and Procedures.

13.2. It will generally not suffice for a data subject to make a general access request for a copy of drone recordings. It will usually be necessary that data subjects specify that they are seeking to access a copy of drone recordings that have captured their recognisable images and/or other personal data between specified dates, at certain times and at a named location. The provision of access to a data subject to drone recordings of his/her recognisable images and/or other personal data will normally involve providing a copy of the recording in video format using a secure methodology. In circumstances where the supply of a copy of the recording to the data subject is not possible or would involve unreasonable effort or cost, stills may be provided as an alternative to video footage. Where stills are provided, the Council will aim to supply a still for every second of the recording in which the data subject's recognisable images and/or other personal data appears.

13.3. Where recognisable images and/or other personal data of parties other than the data subject appear on the drone recordings, these will be pixelated or otherwise redacted on any copies or stills provided to the data subject. Alternatively, unedited copies of the drone recordings may be released provided consent is obtained from those other parties whose recognisable images and/or other personal data appear on the drone recordings.

13.4. If the drone recording does not clearly identify recognisable images and/or other personal data relating to the data subject, then the recording will not be considered as personal data and will not be released by the Council.

13.5. If the drone recording no longer exists on the date that the Council receives an access request it will not be possible to provide access to a data subject.

Drone recordings are usually deleted in accordance with provisions contained in this policy.

14. Third Party Access to Drone Recordings

Access to drone recordings may be provided, using a secure methodology, to the following:

- An Garda Síochána
- Legal Advisors
- Other third parties, such as statutory prosecution agencies and local government agencies for example, with WERLA for prosecutions, EPA and other local authorities under Section 41(b) of the Data Protection Act 2018

14.1. Access by An Garda Síochána

14.1.1. The provision of personal data, including drone recordings, to An Garda Síochána for the purposes of investigating and/or prosecuting a criminal offence is permitted under provisions contained in the Data Protection Act 2018

14.1.2. Requests from An Garda Síochána for copies of drone recordings are required to be submitted in writing on An Garda Síochána headed paper and signed by an appropriate ranking member of An Garda Síochána. The request should specify the details of the drone recordings required and affirm that access to such recordings is necessary for the investigation and/or prosecution of a criminal offence

14.1.3. In order to expedite a request in urgent situations, a verbal request from An Garda Síochána for copies of drone recordings will suffice. However, such a verbal request must be followed up with a formal written request from An Garda Síochána

14.2. Access by Legal Advisors

Access to drone recordings will be provided, where required and in accordance with data protection legislation, to the Council's legal advisors for the purposes of carrying out enforcement action, for claims management purposes and in any other circumstance that is considered necessary and appropriate.

14.3. Access by Other Third Parties

Access by third parties other than An Garda Síochána, WERLA and the Councils' legal advisors to drone recordings will only be provided in circumstances that are permitted by Data Protection legislation such as local authorities under Section 41(b) of the Data Protection Act 2018.

15. Download of Drone Footage

- 15.1. Footage downloaded from the drone shall be securely stored with restricted viewing access.
- 15.2. Any personal data not required for prosecution purposes shall be deleted as soon as practicable.
- 15.3. Any personal data required for prosecution purposes shall be retained only for as long as necessary and deleted when no longer required.
- 15.4. All other photographic or video data shall be retained only as long as it is required for comparison /monitoring/legal purposes.

16. Flight, Maintenance, Incident and Access Request Logs

16.1. Flight Log

The Administrator that has responsibility for each drone system shall ensure that a Flight Log is being maintained by drone operators. This log shall include details of:

- Name of drone operator
- Date, take-off and landing time, total flight time minutes
- Aircraft make/model
- IAA registration number
- Pilot in Charge Name
- Observer Name
- Purpose of flight
- Location: Townland Coordinates (Lat/Long) DD/MM/SS
- Battery used

16.2. Incident Log

The Designated Employee that has responsibility for each drone system shall ensure that an Incident Log e.g. abandonment of a flight or grounding of flight or unable to fly is being maintained by drone operators. This log

shall include details of:

- Name of drone operator
- Details of drone used
- Dates and times of incident
- Injury/Damage
- Incident Details
- Action taken/Incident Report

16.3. Maintenance, Software and Firmware Log

The Designated Employee that has responsibility for each drone system shall ensure that Maintenance, Software and Firmware Log is maintained.

This log shall include details of:

- Date
- Reason for Maintenance/ Update
- Work Done
- Parts Replaced
- System Tested Yes/ No

16.4. Data Subject Access Requests Log

The Data Protection Officer shall record all details of all Access Requests made by Data Subjects and the outcome of such requests on a separate log that is maintained for this purpose.

16.5. Third Party Access Requests Log

A Third-Party Access Requests Access Log shall be maintained by the Designated Employee that has responsibility for each drone system. This log shall maintain a record of all requests made by the following third parties to view/obtain copies of drone recordings and the outcome of such requests:

- An Garda Síochána
- Legal advisors
- Other third parties

A log of any such requests shall also be maintained by the Data Protection Office.

17. Retention of Drone Recordings

- 17.1. Personal Data recorded by drones should be kept for no longer than is considered necessary
- 17.2. In the majority of cases, the Council will not retain personal data recorded by drones beyond a maximum of 28 days
- 17.3. Personal data recorded by drones may however be retained by the Council beyond a maximum of 28 days in a limited number of circumstances. These include situations where the retention of the personal data is necessary for operational purposes e.g. for surveying activities, project-based work and for investigative, evidential and legal purposes. Staff should contact the Data Protection Officer for advice if they are unsure of retention obligations

18. Storage and Maintenance

- 18.1 The physical storage, maintenance, and flight-readiness preparation of drones operated by an appointed Responsible Person within each department
- 18.2 The drone shall be stored securely when not in use, but also to prevent unauthorised use

19. Purchase of Drones

- 19.1 Under GDPR, the Council must maintain a central register of all data processing activities, i.e. Record of Processing Activity (ROPA); as drones have the potential to record and capture personal data (e.g. images of people /car registration numbers) they must be included on this register
- 19.2 Any drone purchased prior to the date of this policy must be notified to the Data Protection Officer immediately (if not already done)
- 19.3 Any future proposals regarding purchase of additional drones must be notified in advance to the Data Protection Officer

20. Drone Register

A drone register shall be maintained by the Accountable Manager. This register shall contain, at a minimum, the following information:

- Location of drone systems

- Purpose of each drone system
- Legal basis for the processing of personal data
- Details of Designated and Authorised Employees
- Drone system service provider details
- Access/security controls
- Retention period for drone recordings

21. Privacy Statement

Details of personal data being recorded by drone systems that are used by various Departments/Business Units of the Council and information regarding the use of such data including any sharing of such data with third parties are outlined in a Privacy Statement. A copy of this Privacy Statement may be accessed at <https://www.limerick.ie/council/services/your-council/data-protection/data-protection-privacy-statement-limerick-city-and>

22. Guidelines/Codes of Practice

The Council shall adhere to all relevant Guidelines/Codes of Practice pertaining to the use of drones including any guidelines and codes of practice issued under relevant legislation, by the Data Protection Commission, by the Irish Aviation Authority, and/or by other relevant statutory bodies.

23. Data Subjects' Rights

Where drone recordings contain images of you, these images are your personal data, and you have the following statutory rights in relation to this data which can be exercised at any time:

- a) Right to information
- b) Right to complain to supervisory authority
- c) Right of access
- d) Right to rectification or erasure
- e) Right to be forgotten
- f) Right to restrict processing
- g) Right to data portability; and
- h) Right to object and automated decision making/profiling

For further information, please see our Data Protection Policy available at <https://www.limerick.ie/council/services/your-council/data-protection/data-protection-policy> or alternatively contact our Data Protection Officer at the contact details listed below.

24. Complaints to the Data Protection Commission

24.1. Data subjects may make a complaint to the Data Protection Commissioner in the following circumstances:

- If they experience a delay outside of the prescribed timeframe for making a decision on an access request or if they are dissatisfied with a decision by the Council on their access request
- If they consider that the Council's processing of their personal data is contrary to their data protection rights

24.1.1. Contact details for the Data Protection Commission are as follows:

Phone Number: 01 765 0100 or 1800 437 737

E-mail: info@dataprotection.ie

Website: www.dataprotection.ie

Postal Address: Data Protection Commission, 6 Pembroke Row,
Dublin 2, D02 X963

25. Further Information

Further information on the operation of this policy and procedures document is available from the Data Protection Officer, Limerick City and County Council.

Contact details for the Data Protection Officer are as follows:

Phone Number: 061 556000

E-mail: dataprotectionofficer@limerick.ie

Website: www.limerickcouncil.ie

Postal Address: Limerick City and County Council, Merchant's Quay, Limerick V94 EH90.

26. Awareness

- 26.1. The Council shall implement appropriate measures to make its employees and other relevant parties aware of the content of this policy and procedures document
- 26.2. All persons involved in the planning, placement and operation of the Council drones should familiarise themselves with the content of this policy and procedures document

27. Monitoring and Review

Provisions contained in this policy and procedures document shall be subject to ongoing monitoring and review.