

Stiúrthóireacht Forbartha Eacnamaíochta, Comhairle Cathrach & Contae Luimnigh, Cé na gCeannaithe, Luimneach.

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24th March 2023

To: The Cathaoirleach and each Member of the Municipal District of Cappamore - Kilmallock

Re: Chief Executive Report to Elected Members on the submissions received as part of the public consultation on the Material Alterations to the Draft Caherconlish Local Area Plan 2023 – 2029

A Chomhairleoir, a chara,

I enclose herewith a copy of the Chief Executive's Report on the submissions received as part of the public consultation on the Material Alterations to the Draft Caherconlish Local Area Plan 2023 – 2029.

The Material Alterations to the Draft Local Area Plan were placed on public display from Saturday 4<sup>th</sup> February to 6<sup>th</sup> March 2023 inclusive.

A total of 7 no. submissions were received within the statutory timeframe. A report consisting of a summary of the submissions received together with the Chief Executive's responses and recommendations are attached as required by Section 20 of the Planning and Development Act 2000 (as amended). The submissions can be inspected on <a href="https://mypoint.limerick.ie">https://mypoint.limerick.ie</a> or in the Forward Planning Section of Limerick City and County Council during normal office hours and copies of the original submissions will be available for inspection at the April Meeting of the Municipal District of Cappamore - Kilmallock.

The Members of the Municipal District of Cappamore - Kilmallock at their April Meeting shall consider the Chief Executive's Report and decide whether to make or amend the Caherconlish Local Area Plan.

A briefing meeting on Chief Executive's Report will be held on Thursday 13<sup>th</sup> April 2023 at 3pm, in Deebert House Hotel, Kilmallock, Co. Limerick. Co. Limerick, to brief the Elected Members on the contents of the Report.

If you have any queries on the report please contact Karen Burke, Senior Executive Planner, on 061 557480.

Mise le meas,

Vincent Murray

A/Director of Services – Economic Development and Enterprise

#### Draft Caherconlish Local Area Plan 2023 – 2029

Section 20(3)(k) Chief Executive's Report to Elected Members on Submissions/Observations received during the Public Consultation on the Material Alterations to the Draft Caherconlish Local Area Plan

Limerick City and County Council
Forward Planning
Economic Development and Enterprise Directorate
Merchants Quay
Limerick



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#### 1.0 Introduction

This Chief Executive's Report outlines the submissions made following publication of the Material Amendments to the Proposed Caherconlish Local Area Plan 2023-2029. The Material Amendments were on public display between 4<sup>th</sup> February and 6<sup>th</sup> March 2023 inclusive. 7 no. of written submissions were received within this statutory public display period.

This report sets out the Chief Executive's responses and recommendations to the issues raised in relation to the proposed amendments and in the response proposes further amendments in advance of finalising the Draft Plan. The report is part of the statutory procedure for preparing a new Local Area Plan (LAP) as set out in Section 20 of the Planning and Development Act, 2000 (as amended).

#### 1.1 Structure of this report

Part A addresses each of the written submissions received within the statutory public display period. It includes the names of the individuals or bodies who made submissions, a summary of the issues raised, responses and recommendations of the Chief Executive in relation to issues raised.

Part B outlines the proposed amendments recommended to the text of the Draft LAP in response to the Chief Executive's recommendations on the submissions received. Any paragraph, policy or objective to be amended in the Draft LAP is reproduced in full with additional new text shown <u>underlined in green</u> and text to be deleted shown <del>struck through in red</del>.

Part C outlines the Strategic Environmental Assessment Screening and Appropriate Assessment Screening of the alterations outlined in the report and the updates to the Strategic Flood Risk Assessment, to support the finalising of the Local Area Plan.

#### 1.2 Progress to date and next steps

The steps in the process of preparation of the Local Area Plan for Caherconlish are shown in the following table:

Plan Dates	
Stage 1	
5 <sup>th</sup> February 2022	Notification of official commencement of Draft Caherconlish
	Local Area Plan 2023 -2029

5 <sup>th</sup> February 2022 to 21 <sup>st</sup>	First issues stage: Submissions were invited	
March 2022		
Stage 2		
15th October to 28th	Draft Plan on public display: Public submissions invited	
November 2022 inclusive	during statutory period	
16 <sup>th</sup> December 2022	Chief Executive's Report issued to the Elected Members of	
	the Cappamore-Kilmallock Municipal District for	
	consideration	
12 <sup>th</sup> January 2023	Elected Members considered the report dated 16 <sup>th</sup>	
	December 2022 and recommended alternations to the Draft	
	Plan, for public display made subject to Material Alterations.	
Stage 3		
4 <sup>th</sup> February – 6 <sup>th</sup> March	Material Alterations were placed on display for 4 weeks.	
2023	Public submissions were invited on the proposed alterations	
	only, in accordance with the Planning and Development Act	
	2000 (as amended).	
24 <sup>th</sup> March 2023	Chief Executive's Report on submissions on the Material	
	Alterations issued to Elected Members for consideration at	
	the April Municipal District Meeting.	
The remaining stages of the I	Plan are as follows:	
20 <sup>th</sup> April 2023	Final adoption of Plan by Elected Members, having	
	considered the Chief Executive's Report on the submissions	
	received on the Material Alterations.	
1 <sup>st</sup> June 2023	Plan comes into effect 6 weeks from the time of adoption	

Following receipt of the Chief Executive's Report on the submissions received in relation to the material amendments, the Members of the Municipal District of Cappamore - Kilmallock have up to 6 weeks in which to consider the contents of this report. Members may then decide to make the LAP with or without the proposed amendments or with further modifications to the proposed amendments, subject to the provisions of the Planning and Development Act, 2000 (as amended). The formal making of the LAP is by resolution of the Elected Members of the Municipal District of Cappamore - Kilmallock. When performing their functions, the Elected Members are restricted to considering the proper planning and sustainable development of the area, the statutory obligations of the Local Authority and any relevant policies or objectives of the Government or of any Minister of the Government.

#### Part A

### 2.0 Submissions, Responses and Chief Executive's Recommendations

### 2.1 Persons/ Bodies who made submissions within the statutory timeframe

Submission	Submission received from		
No.			
Prescribed Bodi	es		
1	Office of the Planning Regulator (OPR)		
2	Office of Public Works (OPW)		
3	Uisce Eireann		
4	Department of Education		
5	Environmental Protection Agency		
6	Department of Transport		
Individuals	Individuals		
7	Patrick Hourigan		

### 2.2 Submission Summaries, Chief Executive's Responses and Recommendations

1.	Name/Group:	Office of the Planning I	Regulator (OPR)
		Ref:	
	Submission:		Response
	1. Overview		1. Overview
		otes the Office has	Noted.
		essed the proposed	
		under the provisions of	
	• ,	and 31AO (2) of the	
	Planning and Development Act 2000, as		
	amended, (the Act).		
	The Office considers	d the draft LAP to be	
	•	with policies in the imework (NPF) and the	
	J	d Economic Strategy	
	•	e submission notes the	
	•	essary to recommend	
		lignment with national	
	and regional policies and with associated		
	Section 28 guidelines.		
	The Office welcomes the inclusion of a new		
	action in the monitoring and		
	implementation strategy, to carry out a		
		heck and to implement	
	_	ement measures, in	
	•	endation 1 to the draft	
	Plan.		
	2 Consistency with	the Regional, Spatial	2 Consistancy with the Persianal Spatial and
	and Economic Strate	•	2. Consistency with the Regional, Spatial and Economic Strategy
	`	rs the Draft LAP, as	Noted.
		•	Notes.
	proposed to be amended is generally consistent with the regional policy		
		SES for the Southern	
	Region	2 32 2 2 2 3 1 3 1 1	
	_		
	3. Consistency with D	Development Plan Core	3. Consistency with Development Plan Core
	Strategy		Strategy
			Noted.

The Office considers the Draft LAP, as amended is generally consistent with the objectives and Core Strategy of the Limerick Development Plan 2022-2028.

# 4. Compact Growth, Zoning and tiered Approach to Zoning

The Office considered that draft LAP as amended, is generally consistent with national and regional objectives and national and regional strategic outcomes for compact growth, and with the policies objectives to implement the sequential approach under the Development Plans, Guidelines for Planning Authorities (2022)

#### 5. Regeneration

(i) The Office welcomes proposed Material Amendments to Chapter 4 (MA 1 and MA 2) and to Chapter 11 (MA 22), which respond to Recommendation 1 of the Office's submission on the draft LAP.

The Office acknowledges the proactive work of Limerick City and County Council in addressing vacancy and dereliction across the County. The identification of the active land measures available to the Council and its designated Dereliction, Vacancy and Re-Use Team, under Amendment MA 1 Town Centre Health Check provides greater clarity of the approach of the Council.

The Office is satisfied that the proposed amendments in relation to the Retail Strategy (MA 3), in addition to the amendment of Objective ED P4: Retail Development (MA 4), resolve concerns raised in its submission about limiting ground floor uses of vacant premises to shopping and related services.

# 4. Compact Growth, Zoning and tiered Approach to Zoning

Noted.

#### 5. Regeneration

Noted.

(i) It is recommended to include an objective in Chapter 4 Section 4.3 Town Centre Health Check to undertake a mid-plan town centre health check survey, in order to monitor vacancy in Caherconlish.

(ii) The Office welcomes the proposal to undertake a further Health Check Survey within the lifetime of the LAP under amendment MA 22 of Table 11.1 in Chapter 11. The submission suggests that a mid-plan review would set an appropriate timeframe for carrying out this survey.

(ii) It is recommended to amend action proposed under Material Amendment No. 22 into Chapter 11 Monitoring and Evaluation Table 11.1 with regards to a mid-plan town centre health check survey.

#### 6. Education and Community

The Office notes Zoning Map (MA 1) introduces a 2.465ha site for Education and Community uses on the western side of the settlement. The Office is satisfied that this site is consistent with the sequential approach to zoning and with the achievement of the National Strategic Outcome (NSO) for compact growth.

### 6. Education and Community

Noted.

#### 7. Sustainable Mobility Transport Strategy

The submission questions the proposed Material Amendments (MA 5 and MA 6) to Chapter 4 to dramatically reduce the extent of the Groody River walk at Opportunity Site 3. The submission notes that the originally proposed walk would have much greater benefits in terms of active travel and physical activity consistent with NPO 27 and RPO 174 and the goals of the National Sustainable Mobility Policy 2022. Where possible, the Office encourages the maximisation of such facilities.

#### 7. Sustainable Mobility Transport Strategy

Having regard to numerous concerns raised, in terms of residential amenity, the extent of the Groody River Walk has been amended to ensure no negative impact on the residential amenity of existing properties occurs, in line with Objective HO O3 Protection of Existing Residential Amenity the Limerick of Development Plan. The Plan includes a number of alternative walkways enhancement of existing walkways which will enhance active travel and physical activity in Caherconlish.

#### 8. Flood Risk Management

The Office welcomes the preparation of a revised Strategic Flood Risk Assessment, but is seriously concerned that a Stage 3 assessment has not been prepared in accordance with Recommendation 2 of its submission on the draft LAP. The submission notes that compliance with this recommendation is necessary to ensure that

#### 8. Flood Risk Management

the flood risk arising within the area of the draft LAP is adequately assessed, consistent with NPO 57, RPO 115 and RPO 116 and in accordance with the Flood Guidelines.

The Office notes that the revised SFRA states that flood modelling did not take place because the 'on the ground' survey by Limerick City and County Council supported the historic flood reports and the benefitting lands. However, this approach does not have regard to the detailed requirements of the Flood Guidelines, which states that in areas where CFRAM data is not available, Stage 3 Detailed Food Risk Assessments should be prepared. This approach is not sufficiently robust to protect against the risk of flooding in Caherconlish.

#### Recommendation No. 1

- (a) The planning authority is required to: i) carry out a Stage 3 Detailed Flood Risk Assessment as part of a revised Strategic Flood Risk Assessment (SFRA), based on appropriate level of detail and up to date flood risk modelling at an appropriate scale, and taking account of future climate change scenarios having regard to Flood Risk Management Climate Change Sectoral Adaptation Plan (2019); and ii) carry out the plan-making Justification Tests for any and all lands proposed to be zoned, which are newly identified as within Flood Risk Zone A/B by the Stage 3 assessment under part i).
- **(b)** Based on the findings of Stage 3 assessment: i) where lands are proposed to be zoned for vulnerable use / development within flood risk zone A and / or highly vulnerable use / development within flood risk zone B, which lands have not passed the

#### Recommendation No. 1

As part of the preparation of the Limerick Development Plan 2022-2023, JBA consulting carried out an assessment of flood risk in Caherconlish and determined that having regard to historic flood risk, flood extends and flows in the Groody River, that flood modelling should not be carried. The Planning Authority have applied the precautionary approach to zoning of new lands and restricted further development of existing zoned land under Objective IU O4: Flood Risk Management.

Therefore, undertaking a Stage 3 Flood Risk Assessment would not alter the outcome, in terms of zoning for Caherconlish.

The Planning Authority feel that, in this instance, the Stage 2 Flood Risk Assessment, prepared to support the Material Alterations, satisfies the requirement of Section 28 Guidelines.

plan-making Justification Test the planning authority is required to not make the LAP; or

- ii) where lands are proposed to be zoned for vulnerable use / development within flood risk zone A and / or highly vulnerable use / development within flood risk zone B, which lands have passed the plan-making Justification Test, the planning authority is required, in making the LAP, to:
- identify any structural and / or nonstructural measures required to be implemented on relevant lands; and / or
- (II) any mitigation measures necessary to address residual flood risk, identified in the plan making justification tests; and / or
- (III) (III) any other minor modification necessary to ensure the LAP has regard to the Flood Guidelines and is consistent with the aforementioned national and regional policy objectives. The Planning Authority is strongly advised to consult with the OPW responding this in to recommendation.

The submission further notes that Objective IU O4 was incorrectly referenced in Section 5.1 of the SFRA as IU O5. The Planning Authority is advised to review this reference to ensure consistency between the SFRA and LAP.

# 9. Environment and Natural and Built Heritage

The Office welcomes the amendments proposed to Chapter 8 'Climate Action, Environment and Heritage' (MA 9 and MA 10) in relation to archaeological and built

The SFRA will be reviewed to ensure consistency between the written statement and the SFRA and the incorrect reference to IU O5 will be corrected to IU O4.

# 9. Environment and Natural and Built Heritage

Noted.

heritage and Chapter 9 'Infrastructure and Utilities' (MA 11- MA19) in relation to nature based solutions, SuDS and flood risk.

The Office notes that an AA screening determination statement was published with the material alterations. However, no screening report for either AA or SEA has been published and it is not clear if SEA screening has been carried out for the proposed Material Amendments. The Planning Authority should satisfy itself that the approach taken is consistent with its obligations under the Habitats Directive and the Strategic Assessment Directive and respective transposing legislation.

Each Material Alteration was considered in the Chief Executive's report for SEA/AA implications and it was concluded that there was no further environmental issues. Furthermore, an Appropriate Assessment was provided as part of the Material Alterations documentation, which was placed on public display.

#### **Chief Executive's Recommendation:**

- 1-4. No change.
- **5(i)** Include a new objective under Chapter 4 Section 4.3 Town Centre Health Check as follows:

  <u>Objective TCF O1 Town Centre Health Check:</u> It is an objective of the Council to:

  <u>Undertake a mid-plan town centre health check survey in order to monitor vacancy in Caherconlish.</u>
- (ii) Amend action proposed under Material Amendment No. 22 into Chapter 11- Monitoring and Evaluation Table 11.1: Draft Caherconlish Local Area Plan Plan Actions as follows: Undertake a further mid-plan Health Check Survey within the lifetime of the Plan in order to monitor commercial and residential vacancy throughout Caherconlish.
- 6-7. No Change.
- **8.** Amend Section 5.1 of SFRA as follows:

'With respect to previously developed lands, the potential conflict between zonings and highly vulnerable development will be avoided by applying a limiting land use policy approach, as outlined in Objective IU 05 04 shall be applied on these lands. Full details of all flood justification tests are included in Appendix 1.'

9. No Change.

#### SEA/AA Response:

Changes relate to monitoring of the plan and text, therefore will not result any negative environmental impacts.

### 2. Name/Group:

# Office of Public Works (OPW) Ref: LCC-C201-CAH03-4

#### Submission:

#### Response

#### 1. General

#### 1. General

The submission made on behalf of the OPW, as lead agency for flood risk management in Ireland is specifically concerning flood risk management.

Noted.

#### 2. Stage of Flood Risk Assessment

#### 2. Stage of Flood Risk Assessment

A previous submission from the OPW noted how potential flood risk issues have been identified and a more detailed assessment would then be recommended i.e. Stage 3 Detailed flood risk assessment and that flood modelling should be undertaken to accurately assess the potential flood risk to the town, how the risk can be managed, and to inform planning decisions". The submission notes that this has not been addressed by the Material Alternations.

See response to Submission No. 1 above.

#### 3. Flood Zone Map

#### 3. Flood Zone Map

The OPW previously commented that "Predictive mapping produced from modelling the flood risk would provide a more accurate representation and better inform land use zonings and support planning decisions". The OPW recommend that Limerick City & County Council undertake a detailed flood risk assessment for Caherconlish and use this more robust information for producing the flood zone map

See response to Submission No. 1 above.

#### 4. PFRA

#### 4. PFRA

Section 2.2.1 National CFRAM Programme in the SFRA notes that these maps have been updated by the recently published national indicative fluvial, coastal and groundwater flood mapping. The submission notes that it Noted, details will be included in the Strategic Flood Risk Assessment.

should be clarified that these updated indicative maps have superseded PFRA Mapping and not CFRAM mapping.

#### 5. Consideration of Climate Change

The OPW had previously provided commentary that "Where models are not available Flood Zone B extents should be used as a surrogate for Flood Zone A with allowance for the possible impacts of climate change. If flood modelling is undertaken for Caherconlish, then future scenario mapping can also be produced to help assess the town's sensitivity to climate change and help inform future planning". The submission notes that this comment has not been addressed in the Material Alterations stage and undertaking a detailed flood risk assessment that considers climate change will assist LCCC to ensure that Caherconlish is resilient to the potential effects of climate change.

Reference is made in the SFRA to '2009 OPW Draft Guidance on Assessment of Potential Future Scenarios for Flood Risk Management'. The OPW recommend that the SFRA refer to the Flood Risk Management Climate Change Sectoral Adaptation Plan 2019 and the guidance on potential future scenarios contained therein.

#### 6. Nature-based Solutions and SuDS

The submission notes that there are five opportunity sites, a further five undeveloped sites (Settlement Capacity Audit Sites) and two undeveloped Education and Community sites that Limerick City & County Council could provide the guidance on the likely applicability of SuDS

#### 5. Consideration of Climate Change

The Stage 2 Flood Risk Assessment has taken account flood extents and climate change. The Planning Authority are committed to safeguarding Caherconlish from flood risk, and have taken the precautionary approach to flood risk.

Noted, details will be included in the Strategic Flood Risk Assessment.

#### 6. Nature Based Solutions and SuDS

The Council will provide guidance for the Opportunity Sites identified in the Caherconlish LAP on potential SuDS and NBS on a case-by-case basis and tailor solutions to the specific sites, at the Development Management stage. The Council is committed to implementing nature based solutions and

techniques. Most of these sites are considerable in size and may provide an opportunity for integrated and area based provision of SuDS and green infrastructure.

SuDs principles in line with the Development Plan Polices/Objectives and will work with stakeholders to achieve the best policy outcomes for each site.

#### **Chief Executive's Recommendation:**

#### 1-3. No Change.

## **4. Amend the Strategic Flood Risk Assessment Section 2.2.1 National CFRAM Programme** as follows:

No CFRAM mapping was undertaken for Caherconlish. These maps have recently been updated with the National Indicative Fluvial Mapping and National Coastal Flood Hazard Mapping and probabilistic and historical ground water flood maps prepared by the Geological Survey of Ireland.

The CFRAM Programme is being implemented through CFRAM studies that have been undertaken for each of the river basin districts in Ireland. The CFRAM Programme includes a Preliminary Flood Risk Assessment (PFRA) mapping exercise, which was completed in 2012, and to which has since been superseded by the national indicative fluvial, coastal and groundwater mapping;

### 5. Amend the Strategic Flood Risk Assessment Section 4.6 Climate Change Considerations of the SFRA as follows:

'Advice on the expected impacts of climate change and the allowances to be provided for future flood risk management in Ireland is given in the OPW Draft Guidance on Assessment of Potential Future Scenarios for Flood Risk Management (2009) and the Flood Risk Management — Climate Change Sectoral Adaptation Plan 2019.

#### 6. No Change.

#### **SEA/AA Response:**

Updates to text, which will not result in any negative environmental impacts.

l	3	Name/Group: Uisce Eireann			
			Ref: LCC-C201-CAH03-3		
		Submission:		Response	
		1. General		1. General	
		Irish Water welcomes the inclusion of		Noted.	
		Proposed Material	Alterations and have		
		provided observatio	ns and comments in		
		relation to public wa	ter services. Reference		
		should also be made	de to IW submission at		
		Draft Plan stage.			
		2. Proposed Amendn	nents to Zoning	2. Proposed Amendments to Zoning	

- (i) Available network information indicates network extensions may be required to service some zoned sites. Much of the wastewater network within Caherconlish is 150mm in diameter and therefore localised upgrades are likely to be required to facilitate future development. The Gragane area is served by a 75mm diameter. Watermain, which may require upgrade to facilitate residential development in this area impacting the Settlement Capacity Audit sites No. 2 and 3.
- (ii) Settlement Capacity Audit (SCA) site No.1- site now includes access way within which is a 150mm diameter sewer. The asset must be protected/diverted. Network upgrades are likely to be required.
- (iii) New Education and Community siteshort sewer extension and third party permissions may be required, network upgrades are also likely to be required

# 3. Network Reinforcements/ Upgrades/ Extensions

Submission notes that where network reinforcements such as upgrades or extensions are required, these shall be developer driven unless there are committed Uisce Eireann projects in place to progress such works.

#### 4. New Network Connections

All new residential and commercial/ industrial developments wishing to connect to an Uisce Eireann network are to be assessed on a case by case basis through (i) Amend the Settlement Capacity Matrix to reflect the site-specific comments made in relation to SCA Sites No. 2 and No. 3 as follows:

Gragane area is served by a 75mm diameter watermain, which may require upgrade to facilitate development. Consultation with Uisce Eireann will be required throughout design stage of any development proposed on these lands.

(ii) Amend the Settlement Capacity Matrix to reflect the site-specific comments made in relation to SCA Sites No. 1 as follows:

Existing 150mm diameter sewer must be protected/diverted, as necessary. Network upgrades may be required.

(iii) Insert new sentence under Section 5.2.1 Education and Childcare as follows.

In relation to the lands zoned for Education and Community purposes adjoining the Castlepark Estate, extensions to the foul sewer may be required to serve these lands.

## 3. Network Reinforcements/ Upgrades/ Extensions

Noted. Developers will be advised to consult with Uisce Eireann at an early stage in the development process as appropriate

#### 4. New Network Connections

Noted. Consultation with Uisce Eireann will be advised at an early stage in the development process to ascertain exact requirements in relation to network and treatment capacity

Uisce Eireann's New Connections process which will determine the exact requirements in relation to network and treatment capacity and Connections Charging Policy.

and connection charges and to ensure development is in accordance with IW Standard Details and Codes of Practice/requirement of Diversion Agreements.

Development in the vicinity of Uisce Eireann assets must be in accordance with our Standard Details and Codes of Practise. Diversion Agreements will be required where an Uisce Eireann asset needs to be diverted or altered.

#### **Chief Executive's Recommendation:**

- 1. No Change.
- **2(i)** Amend the Settlement Capacity Matrix to reflect the site-specific comments made in relation to SCA Sites No. 2 and No. 3 as follows:

Gragane area is served by a 75mm diameter watermain, which may require upgrade to facilitate development. Consultation with Uisce Eireann will be required throughout design stage of any development proposed.

(ii) Amend the Settlement Capacity Matrix to reflect the site-specific comments made in relation to SCA Sites No. 1 as follows:

Existing 150mm diameter sewer must be protected/diverted, as necessary. Network upgrades may be required.

(iii) Insert new sentence under Section 5.2.1 Education and Childcare as follows.

<u>In relation to the lands zoned for Education and Community purposes adjoining the</u>
Castlepark Estate, extensions to the foul sewer may be required to serve these lands.

**3-4.** No Change.

#### SEA/AA Response:

Updates to text, which will not result in any negative environmental impacts.

4	Name/Group:	Department of Education	
		Ref: LCC-C201-CAH03-2	
	Submission:		Response
	1. Consideration of N	Naterial Alterations	Noted.
	The Department has considered the		
	Material Alterations and they do not result		
	in a change to the	projected school place	
	requirements.		
	2. Chapter 10 Land	Use Framework and	
	Settlement Capacity	Audit	

The Department notes proposed Amendment 21 to increase the Education and Community Facilities zoning from 2.711ha to 5.234ha in Table 10.2 and acknowledges the rationale for this change as outlined in the Chief Executives Report. The Department acknowledges the crucial importance of the ongoing work of the Council in ensuring sufficient appropriate land is zoned for educational needs and wishes to thank Limerick City and County Council for the consideration given to the Department's submission to the Draft Plan.

#### **Chief Executive's Recommendation:**

No Change.

#### **SEA/AA Response:**

N/A

5	Name/Group:	Environmental Protection Agency	
	Re: LCC-C201-CAH03-1		
	Submission:		Response
	1. The EPA pron	notes the full and	1. Noted.
	transparent integration	on of the findings of the	
	Environmental Assess	sment into the Plan and	
	advocates that the	e key environmental	
	challenges for Irela	nd are addressed as	
	relevant and appropr	iate to the Plan.	
	2. The EPA's guidan	ce document "SEA of	2. SEA of Local Authority Land Use Plans – EPA
	Local Authority Land Use Plans – EPA		Recommendations and Resources has been
	Recommendations and Resources", assists		utilised to assist the Planning Authroity in the
	Local Authorities	to incorporate	formulation of the SEA documents.
	recommendations	as relevant and	
	appropriate to the	Plan. The Agency	
	promotes a self – serv	vice approach to SEA, in	
	relation to preparation of land use plans at a		
	county and local level.		
	,		

#### 3. Proposed SEA Determination

The submission notes that LCCC should determine whether implementing the proposed Plan would be likely to have significant effects on the environment referring to Schedule 2A of the SEA Regulations (S.I. No. 436 of 2004 as amended by S.I. No. 201 of 2011), which sets out the 'Criteria for determining whether a Plan is likely to have significant effects on the environment', to use to determine whether the Plan would be likely to have significant effects, on the environment. The submission notes that the available guidance is taken into account in making the SEA Screening Determination

#### 4. Sustainable Development

The Council should ensure that the Plan is consistent with proper planning and sustainable development. Adequate and appropriate critical service infrastructure should be in place, or required, to service any development proposed and permitted during the lifetime of the Plan.

#### 4. Climate Change

The Plan should align with national commitments on climate change mitigation and adaption, as well as incorporating any relevant recommendations in sectoral, regional and local climate adaption plans.

#### 5. Higher Level Plans

The Plan shall align with key relevant higher level plans and programmes and be consistent with the requirements of the National Planning Framework and Regional Spatial and Economic Strategy.

#### 3. Proposed SEA Determination

A Strategic Environmental Assessment Screening was carried out as part of the Material Alterations and it was found that the Material Alterations proposed did not pose any significant environmental impact. No further amendments were proposed to the Strategic Environmental Assessment Screening Report at that stage.

#### 4. Sustainable Development

Noted, the provision of services was considered in determining the land use zoning requirements for Caherconlish. This is outlined in the Settlement Capacity Audit — Tiered Approach to Zoning in Appendix 2 of the Draft Local Area Plan.

#### 4. Climate Change

Noted. Climate change has been addressed throughout the Plan and policy support incorporated into the LAP, as appropriate. Objective I O1: Spatial Planning ensures the provisions of the Draft LAP align with the higher-level spatial plans.

#### 5. Higher Level Plans

Noted

# 6. Strategic Environmental Assessment: Guidelines for Planning Authorities

The Strategic Environmental Assessment: Guidelines for Planning Authorities, (DHLGH, 2022), provide advice on carrying out SEA in the land-use planning sector for those plans listed in S.I. No.436 of 2004, as amended.

#### 7. Available Resources

The EPA outlines its resources available online to assist the preparation of LAP's including; the Environmental Sensitivity Mapping (ESM) Web Tool, the EPA SEA WebGIS Tool, the EPA WFD Application, and the EPA AA GeoTool.

#### 8. Appropriate Assessment

The submission notes that the Local Authority should ensure that the Plan complies with the requirements of the Habitats Directive where relevant. Where Appropriate Assessment is required, the key findings and recommendations should be incorporated into the SEA and the Plan

#### 9. Future Amendments to the Plan

Any future amendments to the Plan should be screened for likely significant effects, using the same method of assessment applied in the "Environmental Assessment" of the Plan.

#### 10. Environmental Authorities

Prior to making the SEA determination, the Planning Authority should consult with the Environmental Protection Agency, the Minister for Housing, Local Government and Heritage, the Minister for Environment, Climate and Communications, the Minister for Agriculture, Food and the Marine, and any adjoining planning authority whose area

# 6. Strategic Environmental Assessment: Guidelines for Planning Authorities

Noted

#### 7. Available Resources

Noted.

#### 8. Appropriate Assessment

The Plan has been prepared and assessed having regard to the relevant AA legislation. Full consideration has been incorporated into the LAP, as required.

#### 9. Future Amendments to the Plan

Any future material amendments/variations will be screened for SEA as part of the preparation process.

#### 10. Environmental Authorities

Noted.

is contiguous to the area of the planning authority which prepared the proposed local area plan.

#### 11. SEA Determination

As soon as is practicable after making the determination as to whether SEA is required or not, the Planning Authority shall make a copy of the decision, including, appropriate the reasons for not requiring an environmental assessment, available for public inspection in Council offices and on the Council website. A copy of the determination shall be forwarded to the environmental authorities consulted.

#### 11. SEA Determination

Each Material Alteration was considered in the Executive's Chief report for SEA/AA implications and it was concluded that there no further environmental issues. Furthermore, an Appropriate Assessment was provided as part of the Material Alterations documentation, which was placed on public display.

On finalisation of the LAP, the Local Authority will make available the SEA determination, in accordance with the SEA requirement.

#### Chief Executive's Recommendation:

1-11. No Change.

#### **SEA/AA Response:**

N/A

6	Name/Group:	Department of Transpo	ort
		Re: LCC-C201-CAH03-5	
	Submission:		Response
	The submission no	otes that since the	The contents of the submission ar
	preparation of the last plan, a number of		Council recognises the importar
	important policy developments which are		developments since the preparati
	relevant to accessible, integrated and		Caherconlish Local Area Plan.
	sustainable public transport have been		
	published and should be incorporated into		The Draft LAP aligns with the Lime
	the LAP:		Development Plan 2022 – 2028
	Accessible public	transport for all, and	which, provides for and notes

with disabilities • United Nations Convention on the Rights of Persons with Disabilities (UNCRPD)

especially for Disabled People/Persons

- National Disability Inclusion Strategy (NDIS) 2017-2022
- DCEDIY successor strategy to the NDIS

are noted. The ince of policy tion of the last

nerick 8, Chapter 7 which, provides for and notes the policy developments provided by the Department of Transports submission. It is not considered necessary to reiterate policies and objectives contained in the Development Plan in lower tier plans, as in assessing proposals for development, both the Development Plan and Local Area Plan will be considered in tandem.

- Requirement for a 'whole journey approach' and ensuring 'universal design approach' to the built environment
- DMURS Interim Advice Note Covid-19
   Pandemic Response (2020)
- Connecting Ireland Rural Mobility Plan

However, it is recommended to amend **Policy** SMT P2: Transport and Movement - Promotion of Sustainable Patterns of Transport Use to ensure the Caherconlish Local Area Plan seeks to implement the policy developments as outlined in the Departments submission, as provided in the Limerick Development Plan.

#### **Chief Executive's Recommendation:**

1. Amend Chapter 7 Section 7.1 Movement and Accessibility as follows:

Policy SMT P2: Transport and Movement - Promotion of Sustainable Patterns of Transport Use: It is policy of the Council to:

Seek to implement in a positive manner, in cooperation with other relevant authorities and agencies, the policies of the NPF, RSES, and the Department of Transport's Active Travel and the Limerick Development Plan, to encourage more sustainable patterns of travel and greater use of sustainable forms of transport in Caherconlish including public transport, cycling and walking.

#### SEA/AA Response:

Updates to text, which will not result in any negative environmental impacts.

7	Name/Group:	Patrick Hourigan	
		Re: LCC-C201-CAH03-7	
	Submission:		Response
	1. Previous Issues Raised		1. Previous Issues Raised
	The submission refers to previous		(i) The site in question is located at Gregane on
	submissions made, in which a number of		the periphery of the village and was zoned for
	issues were raised	and not taken into	residential purposes in the 2012 LAP. In line
	account/addressed.	Specifically the	with the Core Strategy requirements, as set
	submission notes th	e following were not	out in the Limerick Development Plan 2022 -
	addressed		2028 and the principals of compact growth,
	(i) The submission refers to lands previously		the lands have been dezoned. These lands are
	designated for social/affordable housing in		located on the periphery of the village and are
	previous LAPs subsequently the lands were		not required to meet the projected population
	rezoned agriculture.	The submission request	growth over the lifetime of the Local Area Plan.
	these lands to be r	eturned to its former	
	residential zoning designation. The		
	submission further request that this land		
	should be zone	ed specifically for	
	social/affordable hou	sing	

The submission further requests a clear and fully transparent explanation be made public as to the reason the site was given planning permission with a design plan for housing and then not zoned for this use, given the era of housing shortages. The submission requests the current status of this site.

(ii) A portion of Caherconlish Square known as the Wheel Banding area be designated/zoned as per planning reference 17/514 and that the area at the rear of the Wheel Banding area be reserved for a community recycling facility.

The submission also notes that the issues raised above were not addressed in the CE Report for the Material Alterations.

#### 2. River walk

The submission notes reservations about the river walk being developed, although outlines it would be a fantastic feature. The submission highlights that a river walk was previously planned and Ballyhoura Development assisted in financing the plans, however a housing development has now made it impossible to complete this walk.

(ii) The site is zoned village centre in the Draft LAP and the provision of a heritage project at this location was considered acceptable and granted permission in 2018. The proposed development remains acceptable in principle and the lands are zoned appropriately.

The provision of bring banks/recycling banks are outside the remit of the Local Area Plan, however, the lands are appropriately zoned to accommodate such facilities.

#### 2. River walk

Opportunity Site 3 of the Draft Plan provides for the development proposal/principals around a riverside walk along a section of the Groody River. Any proposed development will require the demonstration of a planned, integrated scheme for the area and be designed around the existing receiving environment, while safeguarding the natural habitat of the Groody River.

#### **Chief Executive's Recommendation:**

1-2. No change

SEA/AA Response:

N/A

#### Part B Proposed Alterations to Proposed Caherconlish Local Area Plan 2023 – 2029

(To be read in tandem with Part A)

**Note:** The following sets out amendments, which include text to be omitted struck through in red and wording to be inserted underlined in green. Where policies or objectives are proposed to be included or amended, the policy/objective numbers of those in the Proposed Plan may need to be revised.

#### 3.1 Amendments to Proposed Local Area Plan Text

#### **Chapter 4 Town Centre First Approach**

Text	Proposed Amendment	Submission No.
Amendment		
No.		
1.	Include a new objective under Chapter 4 Section 4.3 Town	1
	Centre Health Check as follows:	
	Objective TCF O1 Town Centre Health Check: It is an	
objective of the Council to:		
Undertake a mid-plan town centre health check survey in		
	order to monitor vacancy in Caherconlish.	

#### **Chapter 5 Sustainable Communities**

Text	Proposed Amendment	Submission No.					
Amendment							
No.							
2.	Insert new sentence under Section 5.2.1 Education and	3					
	Childcare as follows.						
	In relation to the lands zoned for Education and Community						
	purposes adjoining the Castlepark Estate, extensions to the						
	foul sewer may be required to serve these lands.						

#### **Chapter 7 Sustainable Mobility and Transport**

Text	Proposed Amendment	Submission No.
Amendment		
No.		

3.	Amend Chapter 7 Section 7.1 Movement and Accessibility as	6
	follows:	
	Policy SMT P2: Transport and Movement - Promotion of	
	Sustainable Patterns of Transport Use: It is policy of the	
	Council to:	
	Seek to implement in a positive manner, in cooperation with	
	other relevant authorities and agencies, the policies of the	
	NPF, RSES, and the Department of Transport's Active Travel	
	and the Limerick Development Plan, to encourage more	
	sustainable patterns of travel and greater use of sustainable	
	forms of transport in Caherconlish including public transport,	
	cycling and walking.	

### **Chapter 11 Monitoring and Evaluation**

Text	Proposed Amendment	Submission No.		
Amendment				
No.				
4.	Amend action proposed under Material Amendment No. 22 into Chapter 11- Monitoring and Evaluation Table 11.1: Draft Caherconlish Local Area Plan - Plan Actions as follows: Undertake a further mid-plan Health Check Survey within the lifetime of the Plan in order to monitor commercial and residential vacancy throughout Caherconlish.	1		

### 3.2 Amendments to Settlement Capacity Audit

Site No.	Zoning	Area (ha)	Density	Lighting	Footpath s	Public Transpor t	Road Access	Water	Foul	Surface Water	Flood Risk	Infill/ Brown- field	Timeline /Cost	Comments if applicable	Tier
1	New Residential	(3.584	22 units/ ha	✓	✓	•	✓	<b>√</b>	√	✓	×	√	s	<ul> <li>Opportunity Site No. 4 (refer to Section 4.5 Opportunity Sites for Development Potential and Guidance)</li> <li>Infill site &lt;150m from Village Centre</li> <li>Existing 150mm diameter sewer must be protected/diverted, as necessary. Network upgrades may be required.</li> </ul>	1
2	New Residential	.407	22 units/ ha	✓	✓	•	✓	✓	√	✓	×	√	s	<ul> <li>LCCC Housing Department Approved Pipeline Site under LCCC Housing Delivery Action Plan 2022-2026</li> <li>Gragane area is served by a 75mm diameter watermain, which may require upgrade to facilitate development. Consultation with Uisce Eireann will be required throughout design stage of any development proposed.</li> </ul>	
3	New Residential	.234	22 units/ ha	✓	✓	•	✓	✓	√	✓	×	√	s	<ul> <li>LCCC Housing Department Approved Pipeline Site under LCCC Housing Delivery Action Plan 2022-2026</li> <li>Gragane area is served by a 75mm diameter watermain, which may require upgrade to facilitate development. Consultation with Uisce Eireann will be required throughout design stage of any development proposed.</li> </ul>	
4	New Residential	2.094	22 units/ ha	✓	✓	•	✓	✓	!	!	×	✓	M €314K	<ul> <li>Opportunity Site No. 5 (refer to Section 4.5 Opportunity Sites for Development Potential and Guidance)</li> <li>Part of site is backland/infill site &lt;350m from Village Centre in close proximity to the Primary School, access and infrastructural works with be required to be delivered by the developer</li> <li>Active Travel funding application sought for safety works outside Caherconlish National School – works proposed at junction with High Street.</li> <li>Stormwater Infrastructure in Ceol na hAbhainn estate (to the North of the site) and on High Street (to the East of the site).</li> </ul>	2
5	Residential Serviced Sites	2.085	10 units/ ha	<b>√</b>	✓	✓	✓	<b>✓</b>	✓	<b>√</b>	×	✓	S	- Infill site <320m from village centre	1
6	Village Centre	.22	22 units/ ha	✓	<b>√</b>	<b>√</b>	<b>√</b>	✓	<b>✓</b>	✓	*	<b>✓</b>	S	- 7 units granted village centre (21550)	1
7	Enterprise and Employment	5.89	N/A	<b>✓</b>	✓	<b>√</b>	<b>✓</b>	<b>✓</b>	<b>✓</b>	<b>√</b>	×	*	s	<ul> <li>Lands located &lt;700m from village centre. Applicants will also have to provide walking/cycling infrastructure to connect with the village centre. A Masterplan shall be prepared for the overall lands.</li> </ul>	1

# 3.3 Amendments to Environmental Reports – Updated Strategic Flood Risk Assessment Part C Strategic Environmental Assessment Screening and Appropriate Assessment Screening

The changes proposed are not considered significant and therefore further alterations to the Strategic Environmental Assessment Screening and Appropriate Assessment Screening Reports are not required.

### Part D Amendments to Strategic Flood Risk Assessment

Text Amendment	Proposed Amendment	Submission No.
No.		
1.	Amend Section 2.2.1 National CFRAM Programme as follows:  No CFRAM mapping was undertaken for Caherconlish.  These maps have recently been updated with the National Indicative Fluvial Mapping and National Coastal Flood  Hazard Mapping and probabilistic and historical ground water flood maps prepared by the Geological Survey of Ireland.  The CFRAM Programme is being implemented through CFRAM studies that have been undertaken for each of the river basin districts in Ireland. The CFRAM Programme includes a Preliminary Flood Risk Assessment (PFRA) mapping exercise, which was completed in 2012, and to	1
	which has since been superseded by the national indicative fluvial, coastal and groundwater mapping;	
2.	Amend Section 4.6 Climate Change Considerations of the SFRA as follows:  'Advice on the expected impacts of climate change and the allowances to be provided for future flood risk management in Ireland is given in the OPW Draft Guidance on Assessment of Potential Future Scenarios for Flood Risk Management (2009) and the Flood Risk Management — Climate Change Sectoral Adaptation Plan 2019.	2
3.	Amend Section 5.1 as follows:  'With respect to previously developed lands, the potential conflict between zonings and highly vulnerable development will be avoided by applying a limiting land use policy approach, as outlined in Objective IU OS O4 shall be applied on these lands. Full details of all flood justification tests are included in Appendix 1.'	2

### Chief Executive's Recommendation

In accordance with Section 20 of the Planning and Development Act 2000 (as amended), it is recommended that the Local Area Plan is made in accordance with the Draft Plan published on the 15<sup>th</sup> October 2022 and the proposed Material Alternations published 4<sup>th</sup> February 2023 and the alterations outlined in the Chief Executives Report above. It is considered that the changes listed above will not have any significant impact from a Strategic Environmental Assessment or Appropriate Assessment perspective.

Vincent Murray

A/Director of Services – Economic Development and Enterprise Directorate

#### **Appropriate Assessment Screening Determination**

Planning and Development Act 2000 (as amended)

#### Proposed Caherconlish Local Area Plan 2023 –2029

An Appropriate Assessment (AA) Screening determination has been made by Limerick City and County Council regarding the Chief Executive's Report on the public consultation on the Material Alterations to the proposed Caherconlish Local Area Plan 2023 – 2029, dated the 24th March 2023.

Part XAB, Section 177(V)(3) of the Planning and Development Act 2000 (as amended) requires that the Competent Authority make the proposed Local Area Plan only after having determined that it shall not affect the integrity of a European site. Accordingly, to ensure the Elected Members have all the relevant information, to inform decision making, it is considered appropriate to issue this determination in advance of the Municipal Meeting.

Limerick City and County Council have prepared a Natura Impact Assessment and have at every stage considered the environmental consequences of the plan making process and have duly recorded the decision and the Appropriate Assessment response.

Therefore, in accordance with Section 177V(3) of said Act Limerick City and County Council as the competent authority hereby determines that the draft Caherconlish Local Area Plan and Material Alterations set out in the Chief Executive's report dated 24th March 2023 will not, either individually or in combination with other plans and projects, adversely affect the integrity of any European site. In carrying out Appropriate Assessment Screening the Council has taken into account the relevant matters specified under Section 177V(2) of said Act including:

- The Natura Impact Screening Assessments carried out in the course of the plan preparation and in particular the conclusions contained therein;
- The draft Caherconlish Local Area Plan;
- Written submissions and observations made regarding the Draft Caheronclish Local Area Plan and associated screening report, during the public consultation process including submissions, information and advice from statutory consultees and prescribed authorities;
- The Strategic Flood Risk Assessment Report on the Caherconlish Local Area Plan;
- The Strategic Environmental Assessment Screening Report;

The reasons for the above mentioned determination are as follows:

- The conclusion of screening reports of Draft Caherocnlish Local Area Plan and Material Alterations;
- The Draft Plan will not, either individually or in combination with other plans and projects adversely affect the integrity of any European site, having regard to the policies and objectives of the Local Area Plan.

- Mitigation at the project level, including those listed in the Natura Impact Report. Potential impacts will be mitigated during the detailed design of projects. This will include measures to avoid significant adverse effects on European sites. The projects will also have to demonstrate compliance with other relevant national and European legislation, plans, and the policies and objectives of the Draft Local Area Plan. Potential impacts will also be mitigated through detailed surveys, construction management plans and techniques, pollution control measures, monitoring and post construction reinstatement.

Vincent Murray

A/Director of Services – Economic Development and Enterprise